

EMN LUXEMBOURG – (ONLINE) ANNUAL NATIONAL CONFERENCE "CITIZENSHIP AS A VALUE"

1 October 2020

Acquisition of citizenship in Luxembourg





Ralph Petry EMN Luxembourg

1. Citizenship acquisition procedures in Luxembourg

Modified Law of 8 March 2017 on Luxembourgish nationality

1) Ordinary naturalisation

Acquisition after birth by first generation migrants that did not previously hold the citizenship

2) <u>Option</u>

For persons with a particularly close link to Luxembourg

3) <u>Reclamation</u>

For persons who lost Luxembourgish citizenship and wish to reclaim it



1. Citizenship acquisition procedures in Luxembourg Modified Law of 8 March 2017 on Luxembourgish nationality

1) Ordinary naturalisation (main conditions)

- Period of residence of 5 years (last year must be uninterrupted)
- Language proficiency test (spoken test A2; listening test B1)
- Choice between citizenship course or citizenship test
 - « Living together in the Grand Duchy of Luxembourg »
- Good conduct

Not taken into account / not required

- Economic or housing situation of the applicant
- No legal or symbolic commitment to certain values or norms
- No formal pledge of allegiance

<u>Modules</u>

- 1) Fundamental rights of citizens (6h)
- 2) State and local institutions of Luxembourg (12h)
- 3) History of Luxembourg and European Integration (6h)



1. Citizenship acquisition procedures in Luxembourg Modified Law of 8 March 2017 on Luxembourgish nationality

2. <u>Option</u>

• Simplified and accelerated form of naturalisation

waivers for conditions for some of the options + shorter processing time

- 10 specific cases:
 - adults with a parent, adoptive parent or grandparent who is or was Luxembourgish
 - persons over the age of 12 who were born in Luxembourg
 - adults having completed 7 years of schooling in Luxembourg
 - adults residing legally in Luxembourg for at least 20 years
 - adults with stateless person, refugee or subsidiary protection status
 - (...)

For more information on each of the 10 specific cases:

https://guichet.public.lu/en/citoyens/citoyennete/nationalite-luxembourgeoise/acquisitionrecouvrement/option.html



1. Citizenship acquisition procedures in Luxembourg No residence period required Modified Law of 8 March 2017 on Luxembourgish nationality

- **Reclamation procedure** 3.
 - <u>Direct descendants of an ancestor who held Luxembourgish citizenship on 1 January</u> 1900, where the latter or one of their descendants lost this citizenship
 - \rightarrow transitory measure (introduced in 2008)
 - \rightarrow deadline of 31 December 2018: submission of the request
 - deadline of 31 December 2021*: signing of the declaration (in person in Luxembourg)
 - Adults who have lost Luxembourgish citizenship
 - Women who have lost Luxembourgish citizenship as a result of having acquired the citizenship of their husband through marriage

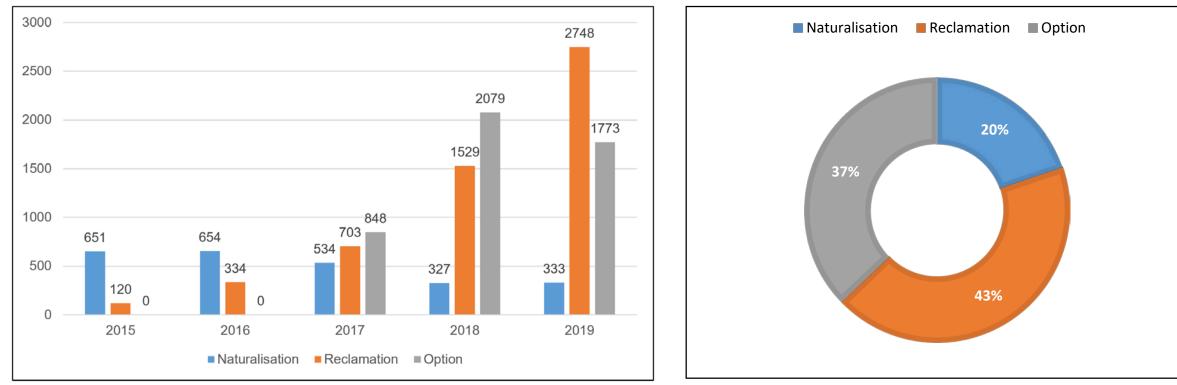
* Initial deadline of 31 December 2020 was extended due to Covid-19

For more information on the reclamation procedure:

https://guichet.public.lu/en/citoyens/citoyennete/nationalite-luxembourgeoise/acquisitionrecouvrement/recouvrement.html



<u>**1. Most common procedure for third-country nationals**</u> (2015-2019)



Source: Ministry of Justice © EMN Luxembourg

Source: Ministry of Justice © EMN Luxembourg

2. Legislative changes

Law of 23 October 2008 on Luxembourgish nationality (abrogated)

- Introduction of the principle of multiple citizenships
- Abolition of the option procedure
- Introduction of the reclamation procedure for descedants of an ancestor who held Luxembourgish citizenship on 1 January 1900
- Residence period increased from 5 consecutive to 7 consecutive years



2. Legislative changes

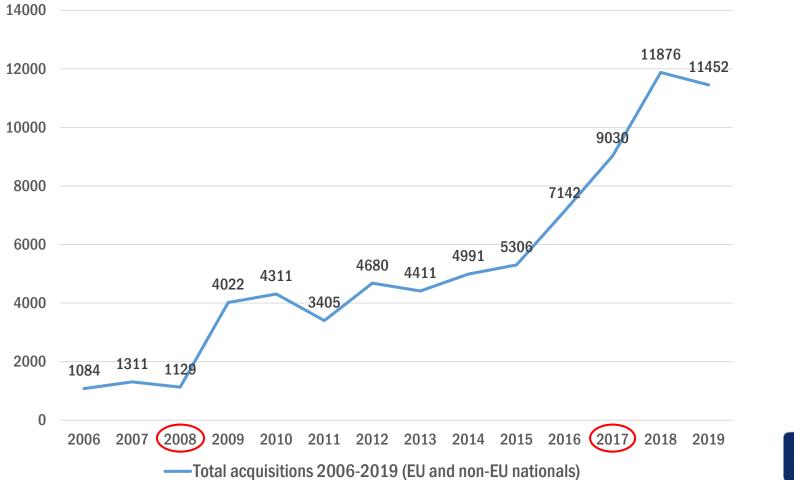
Law of 8 March 2017 on Luxembourgish nationality

Main drivers for a new Nationality Law

- a) Promote societal and political integration of non-Luxembourgish nationals
- b) Demographical situation of the country
 - \rightarrow High share of foreign resident population (45,9% in 2015; 46,7% in 2016)
 - ightarrow high yearly net migration
- c) Acceleration and simplification of applications
- d) Referendum of 7 June 2015 (Constitutional reform)

Legislative change	Main driver
Residence period → brought back to 5 years (last year uninterrupted)	Period of 7 years considered too long + periods of residence abroad should no longer reset the counters to zero
Adjustments to the language requirements \rightarrow successful completion of spoken test (A2) sufficient	Prevent the language becoming an insurmountable obstacle
Increase of number of required hours of citizenship course → from 6 to 24 hours	Length of the course insufficient to teach the various elements of the course
Reintroduction of the option procedure	Simplified and accelerated form of naturalisation

2. Did the legislative changes have an effect on the number of acquisitions of citizenship in Luxembourg?





3. Public Debates

- <u>Acquisition of Luxembourgish citizenship</u>, <u>Luxembourgish identity</u> and <u>Luxembourgish</u> <u>language proficiency</u> regularly subject to debate in the media and the general public (not focused on third-country nationals)
- Referendum of 7 June 2015 (consultative) proposed by the three governing parties
 - 1 of 3 questions concerned the possible extension of <u>voting rights</u> for non-Luxembourgish residents in <u>parliamentary elections</u>

Luxembourgish citizenship as primary	Decouple Luxembourgish citizenship
condition for the right to vote?	from the right to vote?
	residence-based citizenship?

- One of the conditions:
 - Required residence period of 10 years (compared to 7 years for citizenship in 2015)



3. Public Debates

- Some political forces, including the main opposition party, proposed a reform of the citizenship law as an alternative to the referendum question
 - Acquisition of Luxembourgish citizenship, and in particular the language requirement, were subject of a larger controversial public debate between:
 - those advocating for (more) strict criteria for the Luxembourgish language requirement;
 - those arguing for less stringent criteria \rightarrow avoid exclusion due to insufficient knowledge of the language
- **Result of the referendum question on voting rights:** <u>No = 78,02%</u> (all 3 questions rejected)
- Political debate continued in the aftermath of the referendum
 - \rightarrow seeking of a consensus of the governing parties with the parliamentary opposition

Law of 8 March 2017 on Luxembourgish nationality



THANK YOU!

For more information:

- EMN Luxembourg Study "Pathways to citizenship for third-country nationals in Luxembourg"
- EMN Synthesis Report Study "Pathways to citizenship for third-country nationals in the EU"
- EMN Luxembourg Annual reports on Migration and Asylum (ARM)
 - ARM 2015 \rightarrow for more information on the referendum of 2015
 - ARM 2016 and ARM 2017 \rightarrow for more information on the reform of the nationality law
- <u>Guichet.public.lu</u> (official Government portal)
- <u>Website of the Ministry of Justice</u> (responsible authority)

Ralph Petry, EMN Luxembourg

ralph.petry@uni.lu

www.emnluxembourg.lu



